## BREATHING NEW LIFE INTO ABANDONED SPACES

## Key information

- Location: Casoria (Italy)
- Population: 77 000
- Involved in URBACT network: sub>urban
- More information:
  <a href="http://urbact.eu/sub.urban">http://urbact.eu/sub.urban</a>



Casoria is a heavily urbanised city that has suffered from years of political mismanagement. Thanks to participation in the URBACT sub>urban network, the municipality has been able to kick-start a process of community-led regeneration, beginning with the urban fringe.

Located 10 km from Naples, in a mess of urban sprawl beneath a major airport flight path, Casoria has struggled through years of economic and social crisis. If it once benefited from the post-war boom, there is little evidence today beyond the shells of old factories. A maze of roads and railway lines chokes the chaotic modern city, which is home to an estimated 7 000 unauthorised buildings. Many of these sit empty, surrounded by concrete. Unemployment is at 30% — rising to 65% among young people — and more and more people are forced to leave the area to find work elsewhere.



The transnational meeting at Michelangelo Park

Trying to improve these conditions is notoriously difficult. Some problems are a reflection of national and regional inequalities. Others go back decades or are rooted deep in society. Despite this, in 2013 the municipality drew up an ambitious new urban plan, based on sustainable ecological models. The idea was to develop a network of abandoned and underused spaces that would be transformed into green or cultural hubs as the basis for a radical regeneration. After two years of preliminary work, as they waited for approval from the regional government, the municipality joined URBACT to share planning experiences with other cities.

## Starting from zero

"We had no experience of an initiative like this," says Francesca Avitabile, an architect in the municipality's Public Works Department. "Before anything else we had to learn how to work as a community." Thanks to their participation in URBACT, the city set up a group of local stakeholders (URBACT Local Group) to plan actions. The group's meetings were large while the minutes were published online. The aim was to plan a series of small interventions in line with the broader urban strategy. From the offset, for example, owners of key brownfield sites were asked to provide temporary public paths on their land to connect future regeneration sites directly with the city centre. This was a simple and effective way of challenging the city's fragmented geography.



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The group closely followed a step-by-step strategy, which formed the basis of their Integrated Action Plan. They had already identified Michelangelo Park, an overgrown ex-military base, as a pilot site from which to begin their gradual improvement of the town. "Transforming this was a practical demonstration of future visions, a prefiguration of those urban transformations that would be infeasible today," says Enrico Formato, an external expert for Casoria, based at the University of Naples. During the development, the local group coordinated guerrilla gardening events and citizen-led clean-up initiatives. Even the furniture was codesigned during participatory sessions and procured for

free, thanks to a programme of public sponsorship.

## Rebuilding a local identity

"As a result of URBACT, a network of associations and civic committees has been formed and consolidated in Casoria."

Enrico Formato

In April 2018, Michelangelo Park was finally opened for use and it is now the biggest green space in the town. "This was the first tangible result of participatory methods in Casoria," says Ms Avitabile. "It was the start of a whole new process for the community." Even more remarkably, this was achieved in spite of sizeable

political changes. In 2016, a new municipal administration was elected. And while the new party supported the park, they slowed down the wider implementation of the 2013



Children planting in Michelangelo Park

Structural Plan. That the sub>urban integrated plan survived this shift in policy is testament to the project's popularity among citizens.

"As a result of URBACT, a network of associations and civic committees has been formed and consolidated in Casoria," says Mr Formato. "Today even without a strong coordination of the municipal administration, they are carrying forward the ideas and methodologies shared during the sub>urban experience." The ongoing development at another green site, Boccaccio Park, is the most visible sign of this unfolding impact. The main legacy, however, has been a shift in mentality. "URBACT is very important for people here," confirms Ms Avitabile. "This wasn't just about a park; it helped us rebuild our local identity."



The Mayor of Casoria, Pasquale Fuccio (November 2016)



